Building an Enlarged Europe – Challenges for Industrial Relations

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Issues addressed

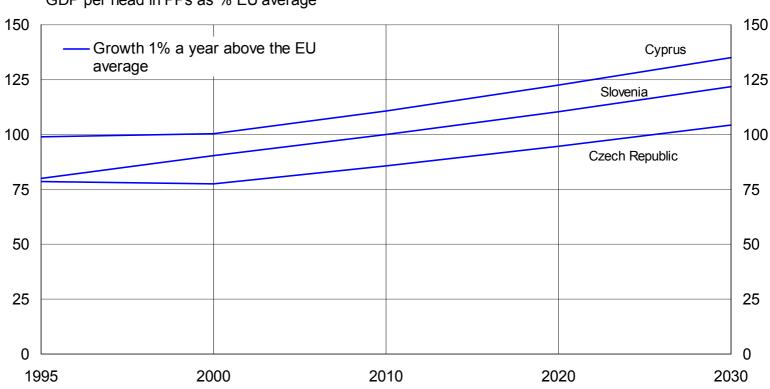
- Industrial relations a concern for the EU?
- Industrial relations future MSs bring into the EU
 - actors
 - structures and procedures
- Impact of accession on industrial relations in future MSs
- Possible implications of enlargement

May 1st 2004 – not "just another" enlargement

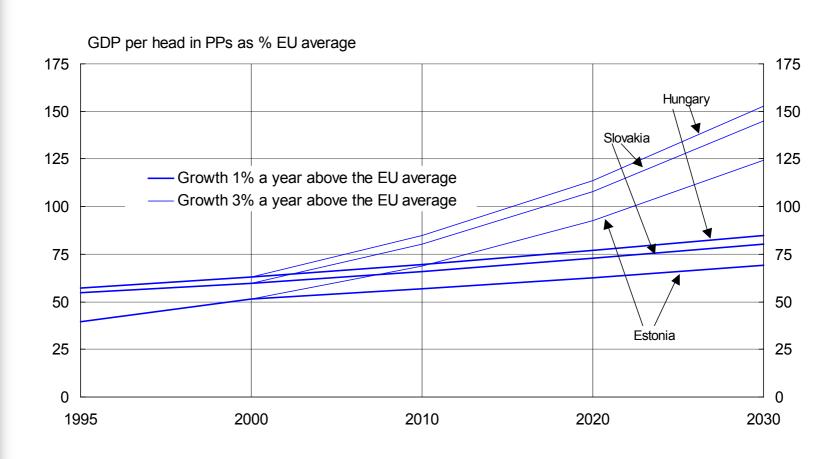
- inspired by political and security considerations
- wide variety of countries
- ex-communist countries for the first time
 - command economies:
 - transition to a market economy + accession to the EU
 - communist political regime:
 - transition to democracy: multi-party system, autonomous social partners, civil society, etc
- economic disparities/converge

Convergence of GDP relative to EU average Cyprus, Czech Republic and Slovenia

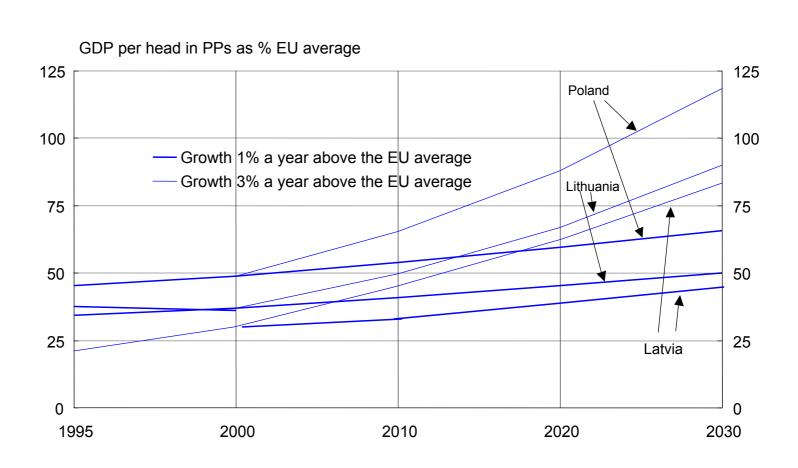




Convergence of GDP relative to EU average Hungary, Slovakia and Estonia



Convergence of GDP relative to EU average Poland, Latvia and Lithuania



Industrial relations future MSs bring into the EU

| | Mediterranean countries | CEE countries |
|---------------------------------|--|---|
| Actors | experienced; accepted by society | brand new or fundamentally reformed old ones; not all accepted |
| Structures and procedures | considerable past; established practices and rules of the game | newly established; fragile and instable; not embedded into the wider context |
| Major feature | continuity | paradigm shift |

Evolution of industrial relations in CEE future MSs

Original goals:

- to support the economic transition process
- to introduce democratic institutions in the world of work

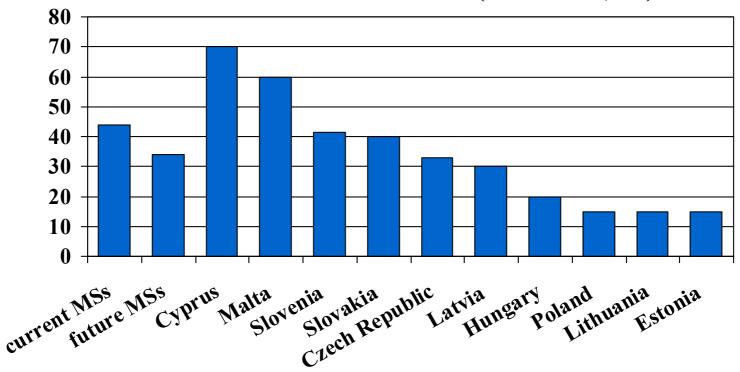
Implications:

- driven by political considerations
- initiated mainly by governments
- influenced by international organs
- not much connected to the prime interests of workers and employers

Trade union presence

substantial differences

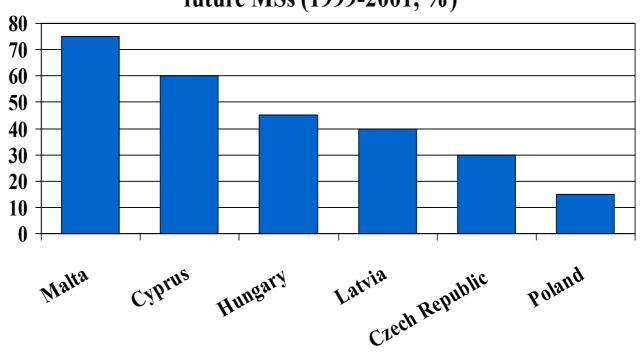
Unionisation rates in future MSs (1999-2001, %)



Employer organisations

significant differences

Affiliation to employer organisations, selected future MSs (1999-2001, %)



Controversial legacy of CEE future MSs

trade unions:

- all have their roots in the socialist past denial or reform
- unable to regain or establish credibility
- still searching for the true mission (legacy of the "transmission belt")

employer organisations:

- less strong path dependency
- unable to gain strong economic role and political weight
- searching for the role of an employer organisation

Structural and institutional weaknesses in CEE future MSs

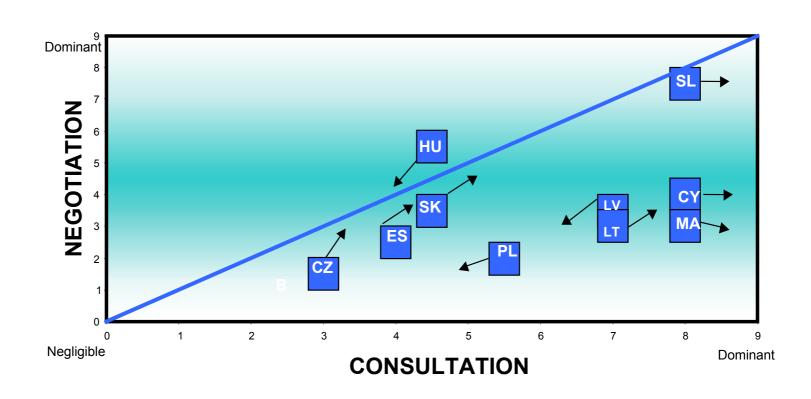
- extreme fragmentation in most countries (national, sectoral levels)
- internal organisational shortcomings
 - representation of members
 - democratic decision-making and feed-back
- lack of human resources
- lack of financial sources
 - dependence mainly on other sources than membership fees/contributions

Structures and procedures

- tripartite co-operation:
 - in all future MSs but with considerably differing roles
- collective bargaining:
 - majority of workers not covered
- worker participation:
 - fairly limited

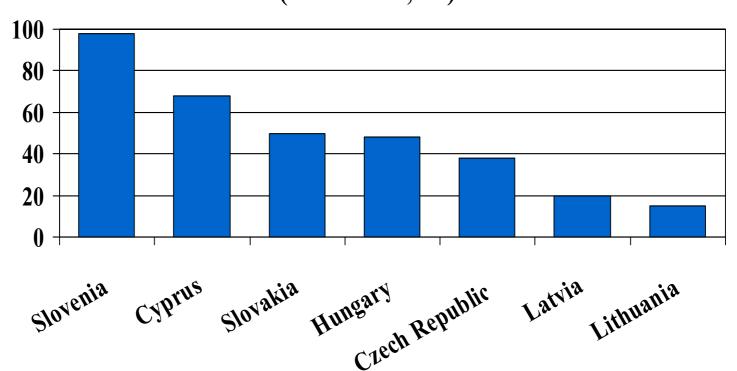
Tripartism – in all future MSs

Importance of tripartite negotiations and consultation



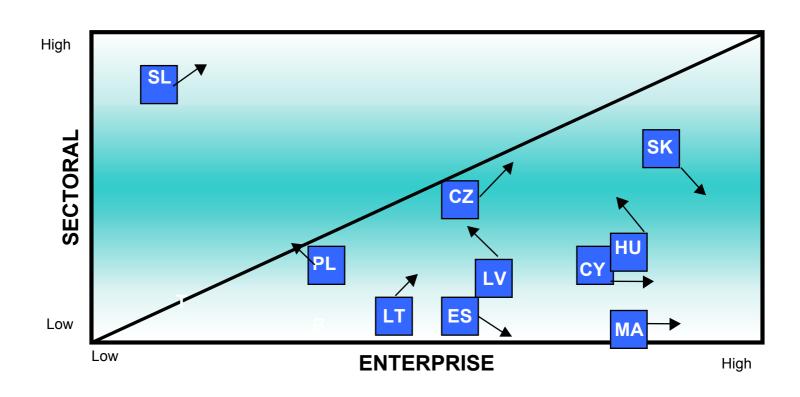
Collective bargaining – much less developed

Bargaining coverage in selected future MSs (1999-2001, %)



Collective bargaining

Main levels of collective bargaining



Worker participation

- right to information and consultation
 - WCs only in Hungary and Slovenia
 - restricted to enterprises with TU presence
- other forms of participation
 - employee share-ownership as a privatisation form
 - ambivalent experience
 - progressively disappearing
- EWCs:
 - limited involvement

Preparation for EU membership

Ideal/expected industrial relations for future MSs

| Social partners | less actors, centralised structures, well prepared, with European horizon | |
|-----------------------|--|--|
| Social dialogue | joint (labour-management) actions, joint problem solving at all levels | |
| Collective bargaining | German model: strong sectoral bargaining to supplement/replace workplace bargaining | |
| National level | Irish-type general tripartite agreements, national pacts on strategic issues (like pacts on European Monetary Union) | |
| Worker participation | right for information and consultation for all workers, preferably WCs, participation in EWCs | |

Outcome so far

- industrial relations on the agenda
- institution building started
 - sectoral dialogue committees: H, CZ, P
 - tripartite co-operation strengthened
- social partners strengthened ?
- fragile (not organic) and formal results in some areas
 - Brussels -> future MSs; "top-down" approach

Dilemmas for future MSs

- which direction to move (when pressure to adjust diminishes)?
 - individualisation and non-unionisation, or
 - IR as a regulatory instrument, form of governance
- national IR in European context
- participation in European social dialogue

Possible implications of enlargement

- current diversity of national industrial relations increases
- European social dialogue
 - at community level: might be seriously undermined, impeded
 - at sectoral level: could become unbalanced
- coordinated European policies:
 - limited or no contribution from social partners
- future MSs as Trojan horses?